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The Director of Central Intelligence

Washington, D.C. 20505

Intelligence Community Staff

ICS-84-8134/1  
18 December 1984

MEMORANDUM FOR: Senior Interagency Group (Intelligence)

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FROM:   
Deputy Executive Secretary, SIG(I)

SUBJECT: Addendum to Minutes of 14 November 1984 Meeting on  
the Hostile Presence

Attached for your information are the following:

a. Memorandum to Assistant to the President for National Security Affairs from the Director of Central Intelligence, Subject: Proposals to Limit the Presence and Travel of Hostile Foreign Officials and Non-Officials in the United States, dated December 7, 1984 (D/ICS-84-0917).

b. Memorandum to Deputy Executive Secretary, SIG(I), from Mr. Lucian Heichler, State/INR, Subject: SIG(I) November 14, 1984 Meeting on the Hostile Presence: Option 6, dated November 30, 1984

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Attachments:  
As Stated



CL BY: Signer  
DECL: OADR  
DRV FM: Attachments

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SUBJECT: Addendum to Minutes of 14 November 1984 Meeting on  
the Hostile Presence

Distribution: (ICS-84-8134/1)

- 1 - DCI
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- 3 - Assistant to the President for National Security Affairs  
(Mr. K. deGraffenreid)
- 4 - Deputy Secretary of State (Mr. Hugh Montgomery)
- 5 - Deputy Secretary of Defense (CDR Goolsby for General Stilwell)
- 6 - Attorney General (Attn: Miss Mary Lawton)
- 7 - Chairman, Joint Chiefs of Staff (VADM Moreau for BG Goodman, USAF)
- 25X1 8 - Director, National Security Agency
- 9 - FBI (Mr. O'Malley for Judge Webster)
- 10 - Commerce (Mr. Byron Jackson for Mr. Joseph F. Dennin)

SUBJECT: Addendum to Minutes of 14 November 1984 Meeting on  
the Hostile Presence

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SECRET [redacted]  
The Director of Central Intelligence  
Washington, D.C. 20505

D/ICS-84-0917  
December 7, 1984

*mf*

MEMORANDUM FOR: Assistant to the President for  
National Security Affairs

SUBJECT: Proposals to Limit the Presence and Travel of  
Hostile Foreign Officials and Non-Officials  
in the United States [redacted]

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REFERENCE: My memorandum to you, same subject,  
dated 28 November 1984

1. In reference memorandum, I noted that the Department of  
State withheld agreement or dissent on Option 6 pending review by  
the Secretary. [redacted]

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[redacted]

3. In view of the broader applicability of State's option,  
the SIG-I supports it over the originally approved Option 6. [redacted]

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*William J. Casey*  
William J. Casey

Attachment:  
a/s

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[redacted]

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United States Department of State

Washington, D.C. 20520

November 30, 1984

SECRET/NOFORN

TO: Intelligence Community Staff  
[redacted] - Deputy Executive Secretary,  
SIG (I)

STAT

FROM: State/INR/IC - Lucian Heichler *HL*

SUBJECT: SIG(I) November 14, 1984 Meeting on the Hostile  
Presence: Option 6

At the SIG(I) meeting held on November 14, Under Secretary of State for Political Affairs Michael Armacost reserved his position on Option 6 which proposes requiring certain UN Secretariat personnel to use OFM travel services. The SIG(I) agreed to a two-day legal review by the Department of State.

Following a review of a large number of alternative proposals, the Department of State has decided to endorse the following version of Option 6:

"United Nations Secretariat employees in New York whose national missions to the United Nations are required to use OFM travel service for both official and unofficial travel within the United States shall be also required to use that service for all travel within the United States."

The Department strongly believes that this formulation is preferable to all other formulations which have been discussed in the IG/CI and the SIG(I). The Department version tightens up the earlier option forwarded by the IG/CI, and closes one significant loophole. It does this by deleting the provision in the original IG/CI option limiting its application only to personnel who are seconded to the UN Secretariat for a temporary period. In our view, there is no ground for distinguishing among Secretariat personnel on the basis of secondment. Moreover, if the Soviets or others found the imposition of OFM requirements unacceptable, they would simply claim the legal fiction that Soviet citizen personnel were permanent international civil servants. Therefore, the IG/CI option, as formulated, could prove to be ineffective.

The Department formulation also deletes the IG/CI paragraph calling for the application of OFM travel service requirements to individuals for "abusive behavior". In this regard, the Department believes that we should not deflect the present option from its main objective -- which is to apply broad

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restrictions to national groups within the Secretariat mainly for national security reasons, not reciprocity reasons or the misbehavior of certain individuals within those groups. This is a new departure in our dealings with the United Nations, and we believe that if challenged we must be able to present a clear and easily understandable case for group restrictions on national security grounds, without muddying the waters with extraneous issues which will weaken our defense.

As for individual cases, we believe that our present policy and arrangements with the UN Secretary-General are sufficient. When convincing evidence exists that a Secretariat employee is conducting espionage activities, he should be apprehended for those activities and put on trial, or he should be expelled if he possesses diplomatic immunity.

The Department fully recognizes that serious legal difficulties will attend the imposition of any measure directed at controlling or monitoring Soviet or other allegedly "independent" UN Secretariat civil servants. We also believe, however, that the adoption of such a measure will be a useful test of overall resistance by the Soviets and the international community to the establishment of controls on the hostile intelligence presence at the UN. If the matter is brought to trial, it would also present us with the opportunity to call as witnesses Soviet Secretariat personnel who have defected, such as former Under Secretary-General Arkadiy Shevchenko and former Secretariat staffer Vladimir Yakimets. Their testimony would be acutely embarrassing to the Soviet Union. Therefore, the adoption of this measure by the President could serve a useful political purpose, even if it is ultimately struck down by U.S. or international legal authorities.

Drafted: INR/IC:LHeichler/EUR/SOV:JFSchumaker <sup>B</sup>  
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Cleared: INR/C: WKnepper <sup>WK</sup>  
EUR: RMPalmer <sup>JP</sup>  
IO: MKovner <sup>JP</sup>  
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